



Efficiency and Value Added in Secondary Education: The case of Portugal

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Concepts

- 2 perspectives of **School-effects** (Raudenbush and Wills, 1995)
 - 1. “The extent to which attending a particular school modifies a student outcome”;
 - 2. “The effect on a student outcome of a particular policy or practice, such as the effect of reducing a student-teacher ratio or the effect of adopting a school-wide peer tutoring program”.

School effectiveness – value added

school efficiency – value for money

Outline

- Concepts: School effectiveness/school-effect/Value-added (VA)/school efficiency
- School research in Portugal
 - Some results from the AVES program – VA analysis at the pupil level
 - Some results from BESP – benchmarking and School performance
- Conclusion

Concepts

- Different **perspectives** of analysis, different **levels of aggregation** and different **methods**, make classifications difficult.
- Typically **Value-added** studies:
 - Analyse the effect of schools on students outcomes;
 - Use pupil-level data;
 - Results on exit of a certain cycle of studies are contextualised by results on entry at that cycle of studies and other contextual variables;
 - Use multilevel regression models (see OECD 2006 and 2008) that account for two error terms: for the pupil and for the school.
- Typically **efficiency** studies
 - Analyse if schools are employing resources efficiently;
 - Schools are seen as a production process consuming a set of resources to transform into a set of outputs (outcomes);
 - Use aggregate school data;
 - Use Frontier methods.

School Research in Portugal

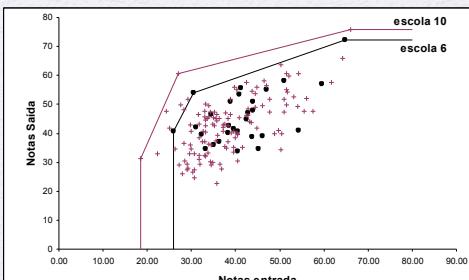
- **AVES project** – private project, which every year administers its own set of tests (cognitive skills, reasoning competencies and some opinion questionnaires) to a set of schools that adhered to the project
- **BESP project** – free website that shows a number of indicators for each school based on available student achievement on national examinations. It also serves as a tool for schools self evaluation, and incorporates DEA measure of aggregate performance of schools

Some Results from AVES

- **VA analysis** - pupil results on cognitive tests at the beginning of a cycle and at the end of that cycle of studies are matched – this is done for 3 school cycles.
- A frontier approach is used to compute intra-school performance of pupils and inter-school performance – the comparison of which results in a VA measure. (see Portela and Thanassoulis 2001 and Portela and Camanho 2010)
- Inputs used regard attainment on entry and outputs regard attainment on exit

Some Results from AVES

- A frontier for each school is constructed
- VA is obtained from the comparison of the school frontier with the global frontier.



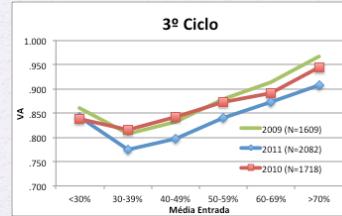
Some Results from AVES

- The VA report of each school includes:
 - Aggregate measure of VA and the histogram of VA scores;
 - Intra-school and inter-school average performance measures;
 - VA per ability group on entry (to investigate for differential school effectiveness);
 - Frontiers for all subjects included in the VA assessment, such that schools can identify potential for improvement;
 - Plots for the VA of schools and their socio-economic background to see whether some schools may show a very small (big) VA due to a disadvantaged (advantaged) location;
 - Longitudinal analysis of VA to show schools VA patterns over time.

Some Results from AVES

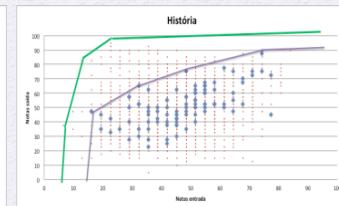
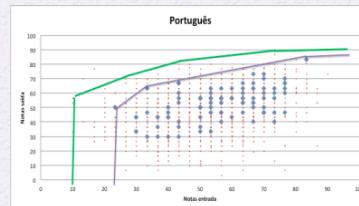
- VA is shown per level of ability on entry

Média à entrada	Frequências	Média Valor Acrecentado
<30%	79	.843
30-39%	352	.774
40-49%	681	.798
50-59%	635	.840
60-69%	284	.873
>70%	51	.907
Total	2082	



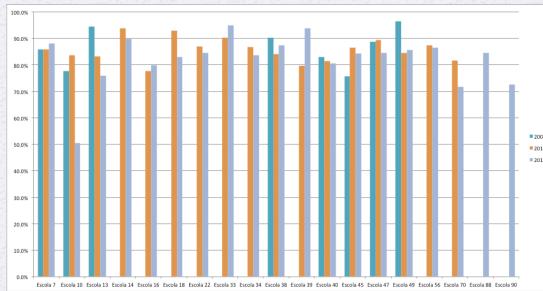
Some Results from AVES

- Frontiers for specific subjects are shown to identify improvement potential



Some Results from AVES

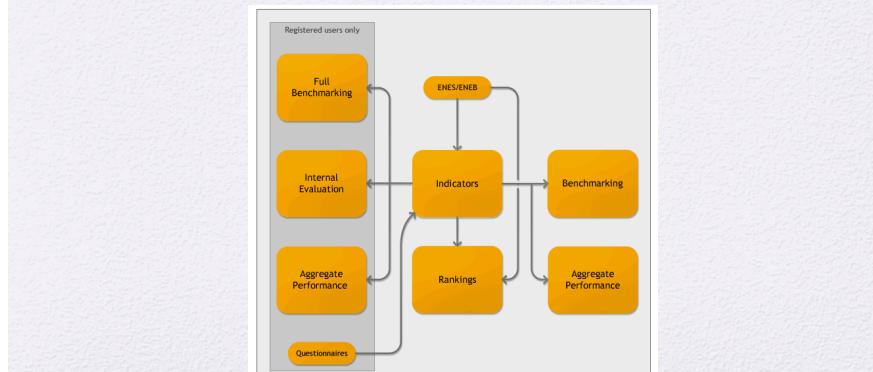
- Longitudinal graphs are shown:



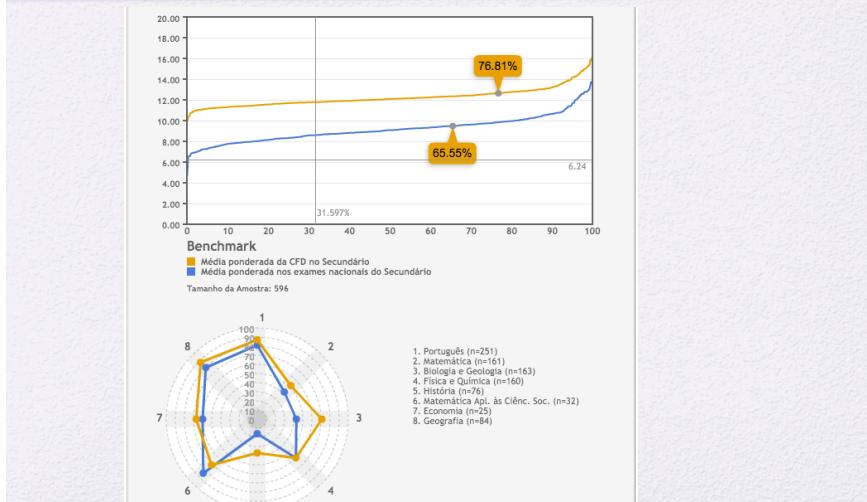
- Problem of non-comparability of VA measures because the overall frontier changes over time.
- Using a stable frontier, Portela et al. (2013) show that the VA change is equivalent to a measure of frontier shift in Malmquist indices. Catch-up is also analysed in that study.

Some Results from BESP

- BESP is a free web-site with a public space and a private space – that schools can access under a login – see <http://feg.porto.ucp.pt/besp> (see Portela et al, 2011 for a description of BESP)



Some results from BESP



Some results from BESP

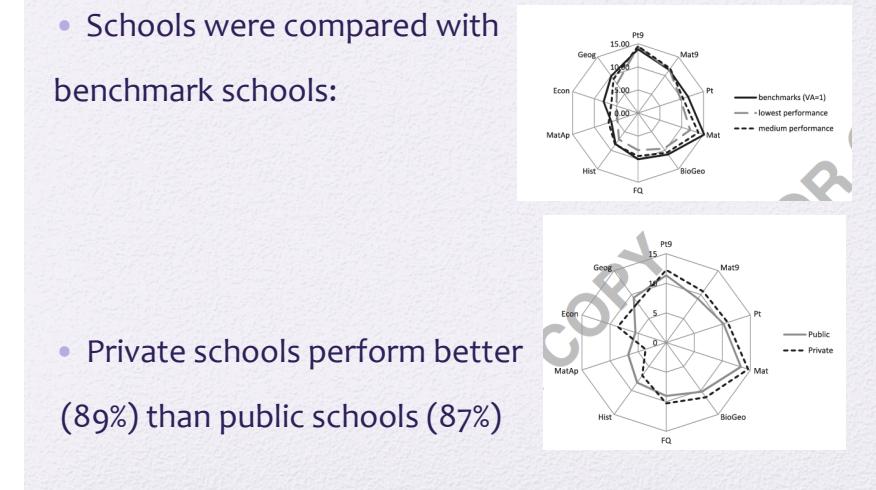
- DEA model contextualises aggregate exam scores (outputs) by the average grades obtained 2 and 3 years earlier than the period corresponding to the outputs;
- This is in the spirit of a VA score, but is not computed at the pupil level - cohorts on entry do not entirely coincide with those on exit.
- In Portela et al. (2012) we analyse in detail these results using a model with weight restrictions to reflect the importance of the outputs (based on the number of exams done for each of the 8 subjects)

Some results from BESP



Some results from BESP

- Schools were compared with benchmark schools:



Some results from BESP

- Stability of performance measures in 2008 and 2009 were analysed – correlation measures above 0.6;
- Private schools showed more stability than public schools

	<i>Value-added correlation</i>	<i>Rank correlation</i>
Private	0.64	0.66
Public	0.60	0.58

- Stability for small schools and big schools was also analysed. The results did not corroborate the idea that within small schools there is lower stability of results

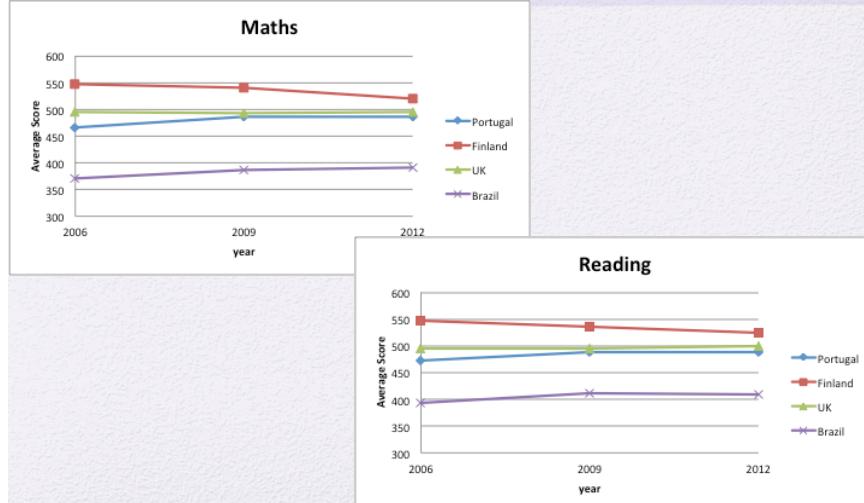
Conclusions

- There are several tools available to evaluate schools.
- The issue is how are these tools used by school directors and teachers, and how has this led to improvements in the quality of education – which is one of the main reasons underneath evaluation.
- From Aves experience
 - Some schools do not use the VA information – they are in the program for marketing and visibility reasons;
 - Some schools discuss greatly the results provided by Aves (VA and others) and really try to get benefits out of it (minority);
 - Some schools may use perversely the results and get negative consequences out of it (More likely when raw results and league tables are the main evaluation instrument).

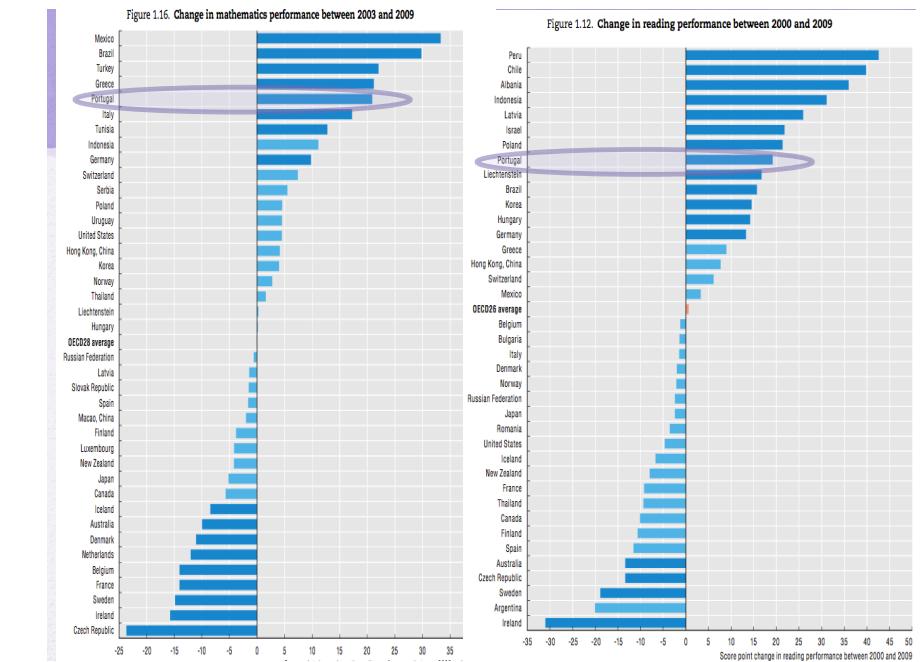
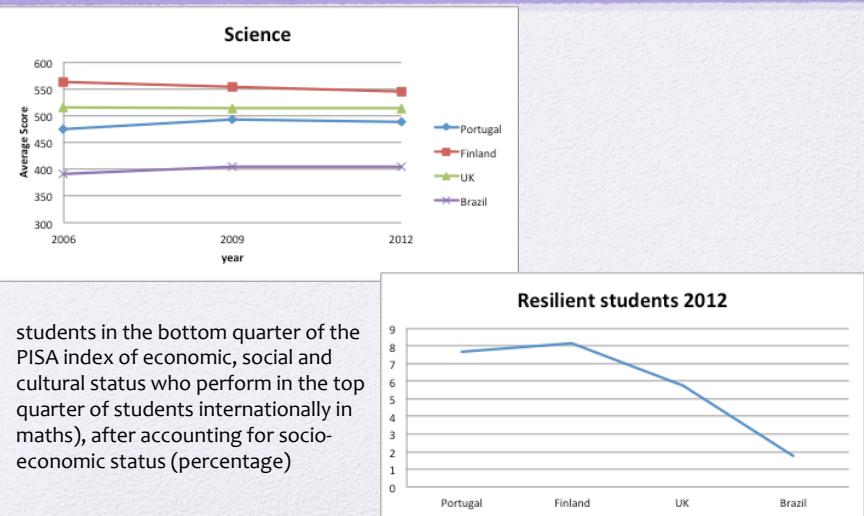
Conclusions

- The issue is therefore “Getting value out of value added” and more generally “getting value out of school performance evaluations” (CFE – Center for education , 2010)
- Not much evidence yet about the consequences of school evaluation
 - Consequences for parents – in the choice of schools;
 - Consequence for teachers – In the US the EVAAS provides reports on teacher effectiveness – likely to change the behaviour of teachers;
 - Consequences for students – are pupils improving their performance, due to higher efforts from schools and teachers? According to PISA reports there is still a long way to go to catch up with Finland.

Conclusion



Conclusion



References

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